## 1946 NEW ZEALAND

## LOCAL GOVERNMENT LOANS BOARD

REVIEW OF OPERATIONS FOR THE YEAR ENDED 31st MARCH, 1946

Laid on the Table of the House of Representatives by leave

The year ended 31st March, 1946, was the nineteenth year of the Board's operations and during that year the Board dealt with a steadily increasing number of local-authority borrowing proposals. The total amount of the applications considered was £3,553,170, £3,497,820 of which consisted of new applications and £55,350 amounts previously referred back.

Loans for new works totalling £2,643,935 and redemption loans to the extent of £243,235 were sanctioned, and the balance, £666,000, was referred back for further consideration or was deferred pending further investigation.

The following table summarizes the Board's operations for the year, and the figures for the previous year are incorporated for reference:—

			194	4-45.	1945-46,
Applications Previously referred back			$\begin{array}{c} & & & \\ 3,242,327 \\ 150,000 \\ \hline \end{array}$	£ £3,392,327	$ \begin{array}{ccc} £ & £ \\ 3,497,820 & \\ 55,350 & \\ \hline & £ \\ 55,350 & \\ \hline & £ \\ 43,553,170 & \\ \end{array} $
Sanctioned— New loans* Renewal loans Referred back			1,737,807 $698,120$ $956,400$	20,002,021	2,643,935 243,235 666,000
Referred back	• •	• •		£3,392,327	£3,553,170
New loans*—					
Waterworks—			- 10 0		
Urban			146,800		94,100
Rural		• •		140 000	
YS - 1				146,800	94,100
Drainage and sewerage		• •		$\frac{22,700}{11,700}$	133,525
Roads and bridges (counties	,			41,500	43,800
Street works (boroughs)				204,750	35,850
Municipal buildings, offices,	&c.			10,000	57,700
Recreational facilities				31,250	1
Transport					28,600
Housing—			001.000		
Urban			364,200		228,050
Rural					• •
				364,200	<del></del>
Electricity supply—			****		
Power Boards			194,000		731,000
Others		• •	22,000		••
		*		216,000	731,000
Hospital works		• •		431,500	953,750
Harbour works		• •			135,000
Fire Board loans	• •	• •		25,500	27,500
Gasworks				137,400	35,000
Abattoirs				68,000	1,000
Education authorities				29,290	47,700
Miscellaneous				8,917	1,360

The diversion of the unexpended balances of loans amounting to £458 19s. was approved under section 47 of the Finance Act, 1927, and approval was given under section 20 of the Finance Act, 1934, to the use of capital moneys amounting to £11,502 16s. 3d.

The amount sanctioned for new works shows a substantial increase, and borrowing by Hospital Boards was again very heavy, the amount sanctioned being exceeded only

in 1942-43, when the figure was £996,250, as against £953,730 last year.

The supply of electricity has called for heavy capital expenditure and approximately twice the amount authorized in 1944-45 was sanctioned. Despite the electricity shortage in the North Island, new building, opening up of land for development, and increased demand by individual consumers have made it necessary for Electric-power Boards to extend and increase the carrying-capacity of reticulation lines.

The amount sanctioned for housing shows a substantial decrease, probably accounted for by the acute shortage of materials. A noteworthy feature of the housing-loan proposals formulated during the year was the extent to which local authorities exercised the powers given by the Local Authorities (Temporary Housing) Emergency Regulations 1944, which authorize the raising of loans by special order without a poll of the rate-payers for the purpose of providing, with the consent of the Minister of Finance, temporary accommodation for persons awaiting homes. During the year, loans totalling £177,100 were sanctioned for this purpose.

The amount referred back during the year (£666,000) was much larger than usual and included proposed loans for hospital buildings amounting to £542,000. In these cases the Board was of the opinion that the proposals could with advantage be reconsidered by the respective Hospital Boards with a view to reducing costs and thus

lightening the levies on the contributing local authorities.

A further safeguard to the expenditure of loan-moneys by local authorities has been introduced by the Engineers' Registration Amendment Act, 1944, which came into force on the 1st April, 1945. That Act provides that loan-moneys may be expended only under the supervision of an engineer who is the holder of an annual practising certificate issued under the Act. The Board acted in conjunction with the Engineers' Registration Board in drawing the attention of local authorities to the provisions of the Act.

Applications dealt with by the Board have been as follows:—

				Total	Sanctioned.		
				Applications.	New Works.	Redemptions	
				£	£	£	
1927–28	 			4,636,649	3,212,185	1,048,796	
1928-29	 			6,007,045	3,866,551	809,221	
1929-30	 			4,218,730	3,563,842	967,875	
1930-31	 			3,840,505	1,766,256	838,901	
1931-32	 			3,412,365	781,195	2,483,810	
.932 - 33	 			2,951,645	406,521	2,348,231	
933-34	 		!	3,884,132	917,560	2,744,245	
1934-35	 			3,859,363	1,585,440	2,379,955	
.93536	 			4,061,076	1,550,690	2,051,790	
936 - 37	 			2,804,308	2,411,358	430,313	
937-38	 			3,362,173	3,098,445	122,758	
1938-39	 			5,138,917	3,013,872	1,188,525	
1939-40	 			2,674,450	1,701,460	355,800	
1940-41	 			5,336,640	2,709,505	1,602,670	
941-42	 			4,589,653	1,898,096	1,391,728	
1942-43	 			3,336,770	1,497,120	1,121,000	
1943-44	 		1	3,999,665	1,349,335	2,359,755	
1944-45	 			3,242,327	1,737,807	698,120	
1945-46	 			3,497,820	2,643,935	243,235	
			-	74,854,233	39,711,173	25,186,728	
					64,8	97,901	

The difference (£9,956,332) represents amounts declined or referred back by the Board during the period.

The following table shows the movement of gross local-authority debt:—

	Ŭ	£			£
1915		 24,538,721	1939	 	68,206,674
1920		 30,187,942	1940	 	69,486,970
1925		 53,353,466	1941	 	67,974,687
1930		 71,207,539	1942	 	66,645,990
1931		 72,686,036	1943	 	65,131,074
1932		 72,402,282	1944	 	63,262,828
1933		 72,476,056	1945	 	61,237,937
1934		 71,969,387			

It will be noted that, although additional loan works are being undertaken continuously, the gross local-authority debt is now steadily declining, a fact largely attributable to the policy of the Board of requiring the repayment of loans within the estimated life of the assets to be acquired.

The domicile of local-authority debt has been as follows:—

:	31st March,		London.	Australia.	New Zealand.	Total.
-			£	£	£	£
1931			17,533,425	8,574,529	46,578,082	72,686,036
1935			16,088,525	2,564,693	52,592,240	71,245,458
1940			12,284,225	2,264,220	54,938,525	69,486,970
1941			9,893,025	2,198,211	55,883,451	67,974,687
1942			9,381,825	2,043,718	55,220,447	66,645,990
1943			8,461,325	1,851,273	53,656,498	63,969,096
1944			7,837,225	1,624,458	53,801,145	63,262,828
1945			7.074.925	1,544,382	52,618,630	61,237,937

Local bodies have shared fully in the benefits from the general fall in interest-rates over the last few years. Furthermore, the improvement in the status of local-body securities since the Local Government Loans Board was established is reflected in the narrowing of the margin between the rates for these securities and the rates for Government securities. The conversion of local-authority loans effected in 1934–35 generally brought interest-rates for these securities down to  $4\frac{1}{4}$  per cent., but the current market rate is  $3\frac{1}{4}$  per cent., with some local authorities raising loans at an even lower rate. The present rate has probably never been equalled and the low interest charges have enabled substantially lower rates to be struck by local authorities.

The Board desires to acknowledge the valuable assistance it received from the comprehensive reports prepared for its information by the various Government Departments and to acknowledge also the ready co-operation of the local authorities concerned, which greatly facilitates the smooth administration of the legislation governing local-authority borrowing.

B. C. Ashwin, Chairman.

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